# Message Text

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INFO OCT-01 ISO-00 CIAE-00 PM-05 H-01 INR-10 L-03 NSAE-00 NSC-05 PA-01 SP-02 SS-15 USIA-06 ACDA-12 IO-13 NEA-10 AF-10 /106 W

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P 091916Z MAR 78 FM AMEMBASSY MADRID TO SECSTATE WASHDC PRORITY 3769 INFO AMEMBASSY BELGRADE USMISSION USNATO SECDEF WASHDC

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E.O. 11652: XGDS-L

TAGS: PEPR, SP, US; OEXC, SP

SUBJECT: VISIT OF SPANISH OPPOSITION SOCIALIST LEADERS

TO WASHINGTON ON DEFENSE QUESTIONS

REF: MADRID 2037; 3542; 1024; 0359

1. SUMMARY. DURING A DEFENSE TOUR D'HORIZON WITH SOCIALIST LEADER GRANTEES MUGICA AND SOLANA, THEY REITERATED THEIR OPPOSITION TO NATO MEMBERSHIP, WHILE SUPPORTING THE CONTINUATION OF SPANISH PARTICIPATION (LARGELY UNDEFINED) IN THE DEFENSE OF THE WEST. SOLANA BACKED AWAY SOMEWHAT FROM ASSERTIONS WHICH APPEARED IN THE LOCAL PRESS OF US "AMBIGUITY" CONCERNING THE SPANISHNESS OF THE CANARIES AND ALLEGATIONS OF US ATTEMPTS TO USE THE ISLANDS AS A LEVER TO PRY SPAIN INTO NATO. BUT HE INDICATED THAT HE INTENDED TO RAISE THE CANARIES ISSUE DURING HIS WASHINGTON CONVERSATION. IT IS CLEAR FROM THIS AND OUR OTHER CONVERSATIONS WITH SOLANA THAT HE DESIRES TO DISCUSS A BROAD SPECTRUM OF ISSUES WITH HIS WASHINGTON INTERLOCUTORS, RANGING FROM SPAIN'S GENERAL DEFENSE ORIENTATION AND RELATIONS WITH CONFIDENTIAL.

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THE US, OTHER NATO MEMBERS, AND THE ALLIANCE ITSELF, THROUGH QUESTIONS OF MILITARY MISSION AND ORGANIZATION, TO LOGISTICS ARRANGEMENTS AND THE DEVELOPMENT OF A SPANISH DEFENSE INDUSTRY. IN ADDITION TO THOSE AREAS IN WHICH WE ALREADY HAVE RECOMMENDED BRIEFINGS AND MEETINGS, A BRIEFING FOR MUGICA AND SOLANA ON THE SITUATION IN THE MAGHREB, WITH ITS LINKAGES TO THE

GENERAL MIDDLE EAST CONUNDRUM AND STRIFE IN SOUTHERN AFRICA AND THE HORN OF AFRICA WOULD BE EXTREMELY USEFUL. END SUMMARY.

- 2. IN THE ADVENT OF THEIR US TRIP, CONGRESS DEFENSE.
  COMMITTEE CHAIRMAN ENRIQUE MUGICA AND FELLOW SOCIALIST
  (PSOE)AND PARTY DEFENSE EXPERT LUIS SOLANA LUNCHED WITH
  ME MARCH 2 FOR A TOUR D'HORIZON ON DEFENSE QUESTIONS.
  OUR LUNCHEON CONVERSATION CAME IN THE WAKE OF SOLANA'S
  ASSERTIONS TO THE PRESS THAT THE US MAINTAINED AN
  "AMBIGUOUS" STANCE CONCERNING THE SPANISHNESS OF THE
  CANARY ISLANDS AND THAT WE WERE SOMEHOW TRYING TO USE
  THE CANARIES AS A LEVER TO PUSH SPAIN INTO JOINING NATO.
  THE MAJOR POINTS COVERED IN OUR CONVERSATION, DURING
  WHICH SOLANA DID ALMOST ALL OF THE TALKING FOR THE TWO,
  ARE SUMMARIZED BELOW ESPECIALLY FOR THOSE WHO WILL BE
  TALKING WITH MUGICA AND SOLANA.
- 3. SOLANA REHEARSED THE POSITIONS HE HAD TAKEN DURING PREVIOUS MEETINGS WITH EMBASSY OFFICERS, TO THE EFFECT THAT THE PSOE DESIRED TO PLAY A ROLE IN WESTERN DEFENSE, BUT OPPOSED SPANISH MEMBERSHIP IN NATO. INSTEAD, THE SPANISH SOCIALISTS ENVISIONED BILATERAL DEFENSE RELATIONSHIPS WITH VARIOUS EUROPEAN NATO MEMBER COUNTRIES AND AN EVENTUAL UNIFIED EUROPEAN ARMED FORCE (SEE MADRID 1402; 0616; AND 77-9580). HE ALSO POINTED OUT, HOWEVER, THAT CONFIDENTIAL

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HE HAD THAT VERY DAY MADE A HIGHLY POSITIVE GESTURE TOWARD THE US IN PUTTING THE PSOE PUBLICLY ON RECORD FOR THE FIRST TIME IN DEFINING THE SOVIET UNION AS A MILITARY THREAT TO SPAIN (TEXT OF SOLANA'S INTERVIEW IN MADRID'S "DIARIO 16" BEING POUCHED). SOLANA ADDED WITH VISIBLE SATISFACTION THAT 2 "TASS" REPORTERS HAD CALLED HIM ALMOST IMMEDIATELY AFTER THE INTERVIEW HIT THE STREET, ASKING FOR A CLARIFICATION.

4. SOLANA REPEATEDLY STRESSED THE IMPORTANCE THE PSOE ATTACHED TO THEIR IMPENDING TRIP AND THE NECESSITY THAT THE PSOE AND USG UNDERSTAND EACH OTHER'S POINT OF VIEW. BECAUSE HE HAD PREVIOUSLY TOLD US HE INTENDED TO RAISE IN WASHINGTON THE QUESTION OF "WHAT SPANISH ROLE IN WESTERN DEFENSE SHORT OF NATO MEMBERSHIP WOULD BE ACCEPTABLE TO THE US," I POINTED OUT TO HIM THAT WE WERE UNDER NO CIRCUMSTANCES PREPARED TO ADDRESS A QUESTION OF THAT NATURE. WE BELIEVED QUITE FRANKLY THAT SPAIN'S PLACE WAS IN NATO, FOR THE GOOD OF BOTH SPAIN AND THE ALLIANCE. WE WERE EXERTING NO PRESSURE ON SPAIN TO ENTER THE ALLIANCE, BUT HE COULD NOT EXPECT THAT HIS INTERLOCUTORS IN WASHINGTON WOULD DISCUSS RELATIONSHIPS

SHORT OF ALLIANCE MEMBERSHIP THAT THE US MIGHT BE WILLING TO ACCEPT.

5. AT THE CLOSE OF OUR GENERAL DISCUSSION OF DEFENSE THEMES, I MENTIONED TO SOLANA AND MUGICA THE PSOE'S MUCH-USED ARGUMENT THAT SPANISH ENTRY INTO NATO WOULD DESTABLIZE THE EUROPEAN SECURITY SITUATION BY CAUSING THE SOVIETS TO PRESSURE YUGOSLAVIA TO ENTER THE WARSAW PACT. I EMPHASIZED TO THEM THAT I CONSIDERED SUCH REASONING TO BE OFF THE MARK, USING THE GUIDANCE AND SUGGESTIONS CONTAINED IN STATE 77-295322, BELGRADE 77-8882,

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AND USNATO 77-12701. BOTH SOLANA AND MUGICA QUICKLY RESPONDED THAT THE YUGOSLAVIA ARGUMENT, WHATEVER ITS MERITS, WAS LARGELY IRRELEVANT TO THE SPANISH DECISION ON NATO. SOLANA ADDED THAT HE THOUGHT IT UNFORTUNATE THAT FELIPE GONZALEZ HAD REPEATED THE ARGUMENT, WHICH HE SAID GONZALEZ HAD PICKED UP FROM "GERMAN MILITARY LEADERS," SO OFTEN, ALTHOUGH HE POINTED OUT THAT GONZALEZ HAD NOT RAISED IT RECENTLY.

6. TURNING TO THE CANARIES, SOLANA OBVIOUSLY WAS SOMEWHAT CHASTENED BY MY STRONG REACTION TO HIS ACCUSATIONS OF US MACHIAVELLIANISM (MUGICA TOLD EMBOFF EARLIER THAT HE HAD PERSONALLY TOLD SOLANA HIS REMARKS WERE OUT OF LINE AND TO LEAVE "POLITICAL" STATEMENTS TO THE PARTY'S ELECTED LEADERS). SOLANA EMPHATICALLY DENIED THAT HE EVER HAD SAID THAT HE AND MUGICA WERE GOING TO WASHINGTON TO "CLARIFY THE US POSITION ON THE CANARIES" (AS REPORTED

IN A NUMBER OF MADRID PAPERS). BUT HE ACKNOWLEDGED THAT HE HAD INDEED SAID HE CONSIDERED THE US POSITION ON THE SPANISHNESS OF THE ISLANDS AMBIGUOUS AND THAT IT APPEARED THE USG WAS ATTEMPTING TO USE THE CANARIES AS A LEVER TO PUSH SPAIN INTO NATO. I RESPONDED THAT SUCH ACCUSATIONS CONFIDENTIAL.

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WERE BASELESS, OUR POSITION ON THE CANARIES BEING ABUNDANTLY CLEAR FROM STATEMENTS MADE BY THE DEPARTMENT AND THE EMBASSY, ALTHOUGH SOLANA SHOULD KNOW THAT THERE NEVER HAD BEEN ANY QUESTION OR AMBIGUITY ON THIS SCORE. MOREOVER, WE HAD NO FACILITIES IN THE CANARIES NOR WERE WE SEEKING ANY. BEFORE MAKING ALLEGATIONS OF THIS SORT, I ADDED, IT ONLY MADE SENSE TO DISCUSS THE MATTER WITH US. SOLANA DID CONSIDERABLE BACKING AND FILLING ON THE CANARIES ISSUE, ALTHOUGH HE INSISTED THAT A FURTHER CLARIFICATION OF OUR POSTION ON THE CANARIES WOULD BE USEFUL AND INDICATED THAT HE WOULD RAISE THE ISSUE DURING HIS CONVERSATIONS IN WASHINGTON.

7. COMMENTS: SOLANA IS MUCH MORE DEEPLY IMMERSED IN THE STUDY OF DEFENSE ISSUES THAN IS MUGICA, ALTHOUGH THE LATTER IS AN INFINITELY MORE IMPORTANT FIGURE WITHIN THE PARTY. SOLANA IS KEENLY INTERESTED IN A WIDE RANGE OF DEFENSE QUESTIONS, BRINGS A SHARP INTELLECT TO BEAR ON THEM, AND HAS DEMONSTRATED IN HIS CONTINUING CONVERSATIONS WITH US GROWING UNDERSTANDING OF SPANISH DEFENSE THEMES RANGING FROM STRATEGIC CONSIDERATIONS TO LOGISTICS MATTERS. HE WILL DO MOST OF THE TALKING FOR THE TWO (ESPECIALLY SINCE HE HAS ENGLISH AND MUGICA DOES NOT) IN THOSE CONVERSATIONS DEVOTED TO STRICTLY DEFENSE QUESTIONS. ALTHOUGH SOLANA TENDS TO BE COMBATIVE, AND OFTEN TO TALK WHEN HE SHOULD LISTEN, HIS APPROACH IS BASICALLY A PRAGMATIC ONE AND HIS VIEWS HAVE MATURED CONSIDERABLY IN THE PAST 18 MONTHS. EVEN SO, HIS IDEAS UNDERSTANDABLY CONTINUE TO BE RATHER SUPERFICIAL AND THEY ARE COLORED BY AN UNDERLYING SKEPTICISM ABOUT OUR MOTIVES AND DESIGNS. SOLANA'S EXPOSURE TO USG OFFICIALS IN WASHINGTON THEN IS AN EXCELLENT OPPORTUNITY TO INJECT MORE SOPHISTICATION INTO HIS VIEWS WHILE AT THE SAME TIME CONFIDENTIAL

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EDUCATING HIM AS TO THE PRINCIPLES AND OBJECTIVES OF OUR DEFENSE AND FOREIGN POLICIES. IN THE CASE OF MUGICA, WE WOULD HOPE FURTHER TO REINFORCE HIS ALREADY STRONGLY-HELD PRO-WEST VIEWS. FAILURE TO DO SO WOULD REPRESENT A

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